

9 INTERGOVERNMENTAL COORDINATION ELEMENT

Introduction

It is the purpose of the intergovernmental coordination element to coordinate with policies in other local government comprehensive plans and to determine and respond to the needs for coordination processes and procedures with adjacent local governments, and regional and state agencies. Intergovernmental coordination shall be utilized to the extent required to carry out the provisions of this element.

Data Inventory and Analysis

COORDINATING GOVERNMENTS AND AGENCIES

The Town of Oakland coordinates with all of the governments, agencies and organizations that are listed in Table 38. A brief description of the mechanism for coordination, the subject area, and the nature of the relationship with the Town is included.

Table 38 – Summary of Existing Intergovernmental Coordination Mechanisms

AGENCY	EXISTING COORDINATION MECHANISM	SUBJECT	NATURE OF THE RELATIONSHIP
LOCAL			
Orange County	Interlocal Agreements	Animal Control	County/Town animal control
		Cooperative Purchasing	Provides for quantity purchases at lower costs
		Fire Protection	Mutual aide fire protection
		Gas Tax	Additional 2 cent local gas tax divided between County and Town
		Library Service	Participation in countywide library service with local options
		Solid Waste	Solid waste disposal service
		Law Enforcement	Mutual aide police protection
City of Winter Garden	Interlocal Agreements	Joint Planning	Jointly plan and administer development approvals and long range planning within the planning area.
		Fire Services	Mutual aide fire protection
		Utility Service Area	Established service area boundaries
Lake County	Interlocal Agreements	Law Enforcement	Mutual aide police protection
		Joint Planning	Provide joint review of land use/zoning and development issues
		Water & Sewer	Provide water and sewer service to Lake County
		Fire Protection/EMS	Provide Fire/EMS services to Lake County
		Law Enforcement	Mutual aide police protection

AGENCY	EXISTING COORDINATION MECHANISM	SUBJECT	NATURE OF THE RELATIONSHIP
Orange County Public Schools	Interlocal Agreement	Public Schools Facilities	Ensure schools concurrency between local government's comprehensive plans and the district-wide established LOS
LYNX (Central Florida Regional Transit Authority)	On-going practice	Public Transportation	Coordinate future land use changes and work to improve public transportation within the Town
FEDERAL			
Environmental Protection Agency	Federal Laws	Wetlands; Air Quality	Use of land development code to promote compliance of new development
Housing and Urban Development	Federal Laws; HUD 202 Program	Subsidized housing	CDBG for housing rehabilitation
FEMA	Flood Insurance Program	Flood prone areas	Control of development in flood prone areas via town code
Army Corps of Engineers	Dredge and Fill Permits	Development of jurisdictional lands	Control of development in areas of COE jurisdiction via town monitoring of permits
US Fish and Wildlife Service	Endangered Species Act	Engandered Species	USFWS reviews Developments of Regional Impact (DRIs)
Bureau of Census	Census	Demographic Data	Bureau provides census data for Town's use
Department of Transportation	On-going Practice	Development review	DOT provides input regarding impact of proposed developments on state roads
Department of Community Affairs	Chapter 163 F.S. Statewide Agreement	Comprehensive Plan Disaster Response and Recovery	Town to meet DCA requirements Disaster Response Procedures
	Chapter 380 F.S.	DRIs	Town to meet DCA requirements
Department of Environment Protection	Chapter 403 F.S.	Wetlands, water and sewer systems	County code and procedures support DER review
Department of Health and Rehabilitative Services	Chapter 403 and 381 F.S.	Septic tanks	Compliance with HRS requirements needed for building permits
	Licensing Requirements	Group homes	HRS licensing required in addition to local zoning
Department of State Division of Historic Resources	Historic Preservation Support	Identification of historic resources	Proposed DRIs are reviewed in terms of historic resources, Coordinate local preservation efforts with the state as part of the Certified Local Government Program

AGENCY	EXISTING COORDINATION MECHANISM	SUBJECT	NATURE OF THE RELATIONSHIP
REGIONAL/SPECIAL			
East Central Florida Regional Planning Council	Chapter 380 F.S.	DRI review	ECFRPC processes/reviews DRI proposals for recommendation to Town
	Chapter 163 F.S.	Comprehensive Plan	Review of Town's plan for consistency with regional policy plan
	Chapter 216 F.S.	Grants	Review of grant applications
St. Johns River Water Management District	Chapter 373 F.S.	Development review and water conservation	SJRWMD review of development proposals affecting drainage systems under their authority; enforcement of water conservation requirements
Orange County	Interlocal Agreements	Aquatic weeds	OCWA is lead agency for aquatic plant control
Orange County Hospital Taxing District	Countywide Districts	Indigent health care	County provides facilities and serves through ad valorem taxes
Orange County School Board	Informal Agreements	Recreation Facilities	Working agreements to use school facilities for recreation
UTILITIES			
Progress Energy	Franchise Agreement	Electric Service	Agreement to provide electricity
Brighthouse	Franchise Agreement	Cable TV service	Agreement to provide cable TV
Heritage.	Franchise Agreement	Natural gas service	Agreement to provide natural gas
Sprint.	Franchise Agreement	Telephone Service	Agreement to provide telephone

COORDINATION NEEDS

- The Town of Oakland is currently pursuing a Joint Planning Agreement with Orange County to designate areas for future development and annexation to the Town of Oakland. The agreement also delineates what each government is responsible for, especially concerning utilities provision.
- The Town will also continue to work with the City of Winter Garden within its Joint Planning Agreement regarding the Oakland Park development. The Town will address various issues including police and fire protection.
- Oakland is also currently working with Orange County Public Schools and other local governments on a common Public School Facilities Element. This Element will be adopted as part of this Comprehensive Plan by December 2008.
- The Town of Oakland will continue to work with the Florida Department of Community Affairs and the St. Johns River Water Management District to ensure that the Town is in full compliance and meets the intent of the Wekiva Parkway and Protection Act.
- The Town of Oakland will continue to work with the Florida Department of Community Affairs to ensure the Town is in compliance with all state mandated programs and regulations.

CONSISTENCY WITH OTHER PLANS

Areas of Concern

The Town has reviewed the comprehensive plans and policies of neighboring governments. The following issues of concern have been identified by the Town of Oakland:

- The Town of Oakland is working on the Joint Planning Agreement with Orange County to address issues of annexation and service provision. The Town's proposed annexation area lies between Lake County and the Town. This Town will need to coordinate closely with Orange County over the next 10 years as the Town annexes parcels to the west.
- Due to its size and limited staff and financial resources, the Town must utilize the assistance of Orange County with respect to environmental, health

inspections, and housing and code enforcement inspections. The Town will coordinate with Orange County on these issues.

- As most of the traffic within the Town of Oakland is from pass-through traffic, the Town of Oakland is adversely affected by increased, and at times poorly planned growth in east Lake County and West Orange County. As the Town has little say as to the land uses allowed by the comprehensive plans of these areas but must deal with the traffic additional development generates, the Town has substantial concerns with the amount and pattern of development. A dialogue is needed between Lake County, Orange County, the Town of Oakland, the Turnpike, FDOT, neighboring municipalities and affected state and regional agencies to address issues of land use and the transportation impacts of these uses. The Town shall pursue the creation of such a dialogue.

The Town will continue to coordinate with these governments as changes are made to the existing plans and policies.

Consistency with Regional Policy Plan

The Oakland Comprehensive Plan has been reviewed for consistency with the East Central Florida Regional Planning Council's Regional Policy Plan. At this time, the Town has no concerns regarding consistency between the two plans.

Wekiva Area of Critical State Concern

The Town of Oakland is located within the Wekiva Area of Critical State Concern as designated by the Wekiva Parkway and Protection Act. The goals objectives and policies of this Comprehensive Plan seek to fully address the requirements and recommendations of this important piece of legislation. The Town will continue to work with the State as well as other local governments to ensure the protection of this Area of Critical State Concern.

Goals, Objectives and Policies

GOAL 1.0

Establish processes among adjacent governmental entities to achieve compatible land use, coordination of development activities and efficient use of available resources

OBJECTIVE 1.1

Ensure development plans of adjacent governmental entities are compatible with the existing and proposed land use within Oakland.

Policy 1.1.1 ICG

Actively pursue and encourage the development of a Joint Planning Area Agreement with Orange County that designates annexation and future development areas, delineates future land uses within these reserve areas and strictly defines utility service areas.

Policy 1.1.2 ICG

Consider existing and proposed land uses within adjacent local governments when reviewing proposed development in Oakland.

Policy 1.1.3 ICG

Transmit copies of proposed changes to the Oakland Comprehensive Plan and annexation proposals to appropriate adjacent governments for review and comment.

Policy 1.1.4 ICG

The Town will work with neighboring governments to establish a joint process by January 1, 2009 for the siting of facilities of county-wide significance including locally unwanted land uses such as solid waste disposal.

OBJECTIVE 1.2

Participate in activities carried out by area-wide planning bodies.

Policy 1.2.1 ICG

Consider participation in planning activities sponsored by quasi-regulatory agencies, East Central Florida Regional Planning Council and State planning agencies designed to improve the quality of the environment and eliminate health and safety hazards.

Policy 1.2.2 ICG

The Town of Oakland shall pursue the creation of a dialogue on future land use and its transportation impacts on east Lake County and west Orange County. The dialogue shall include Lake County, Orange County, The Town, neighboring municipalities, and affected regional and state agencies.

Policy 1.2.3 ICG

Oakland will utilize the services of the East Central Florida Regional Planning Council for mediation when development issues cross jurisdictional boundaries and cannot be resolved by Oakland alone.

Policy 1.2.4 ICG

Support the efforts of the St. Johns River Water Management District.

Policy 1.2.5 ICG

Propose joint strategies for protection of water resources through water supply planning, specifically addressing identification and use of alternative water sources.

Policy 1.2.6 ICG

Propose joint strategies to coordinate land acquisition efforts for protection of water resources, environmentally sensitive lands and open spaces.

Policy 1.2.7 ICG

Through its code enforcement program, the Town will coordinate with the Orange County Health Department regarding on-site sewage treatment and disposal systems located in the Wekiva Study Area to ensure a coordinated approach to the provision of wastewater treatment.

Policy 1.2.8 **ICG**

Through its code enforcement program, the Town shall coordinate with the Orange County Health Department regarding the owners of on-site sewage treatment and disposal systems that will be required to connect to central sewer facilities, and owners of on-site sewage treatment and disposal systems that will remain, including those that require a Health Department permit or permit modification, because of failing systems or systems requiring major repairs. Failing systems will be subject to the requirements of FLU Policy 1.6.5.

Policy 1.2.9 **ICG**

The Town shall coordinate with publicly owned or investor owned sewage system regarding the process for notification of existing owners of the availability of central sewer facilities.

OBJECTIVE 1.3

Throughout the planning period, the Town of Oakland shall promote the efficient provision of public educational facilities concurrent with development impacting such facilities. The Town shall coordinate with Orange County Public Schools (OCPS) to ensure that sufficient school capacity is available to support proposed development and that necessary infrastructure is available to accommodate new schools.

Policy 1.3.1 **ICG**

The Town shall comply with the Interlocal Agreement for Public School Facility Planning and Implementation of Concurrency adopted in 2008 along with the goals, objectives and policies of the Public School Facilities Element. In addition, the Town shall support the use of interlocal agreements for the joint-use of School Board and Town facilities.

Policy 1.3.2 **ICG**

The Town shall coordinate with the School Board to research and identify alternative planning and funding mechanisms to provide sufficient school capacity for future growth.

Policy 1.3.3 **ICG**

The Town of Oakland shall designate an OCPS representative to serve on the Technical Advisory Committee to discuss issues and formulate recommendations regarding the coordination of land use and schools.

Policy 1.3.4 **ICG**

The Town shall provide projected development data to OCPS on a regular basis to assist in the development of a long range planning model to project student enrollment.

Policy 1.3.5 **ICG**

As a member of the OCPS Interlocal School Planning Committee, the Town shall review OCPS model projections for consistency with the Town's projections and, if necessary, shall recommend additions or modification to the model results.

Policy 1.3.6 **ICG**

The Town of Oakland shall participate in the periodic school impact fee study/ordinance update process, providing input and recommendations to Orange County and OCPS as appropriate.